# Cocos (Keeling) Islands

# No Advancement

In 2014, the Cocos (Keeling) Islands made no advancement in efforts to prevent the worst forms of child labor. Although research found no evidence that child labor, including its worst forms, exists in the Cocos (Keeling) Islands, gaps exist in the legal framework to prevent children from involvement in the worst forms of child labor, including the lack of hazardous work prohibitions and a minimum age for hazardous work.

# Prevalence and Sectoral Distribution of Child Labor

Research found no evidence that child labor, including its worst forms, exists in the Cocos (Keeling) Islands.([1](#_ENREF_1)){U.S. Embassy- Canberra, #2;U.S. Embassy- Canberra, #13;U.S. Embassy- Canberra, #16}

# Legal Framework for the Worst Forms of Child Labor

The Acts Interpretation Act 1901 provides that the Cocos (Keeling) Islands are included as part of Australia as denoted by law. Accordingly, all legislation of the federal parliament, including Australia’s ratification of conventions, applies to these territories unless specifically excluded.([2](#_ENREF_2))

Because Australia has ratified most key international conventions concerning child labor, the following conventions apply to the Cocos (Keeling) Islands (Table 1).

**Table 1. Ratification of International Conventions on Child Labor**

|  |  |
| --- | --- |
| **Convention** | **Ratification** |
| ILO C. 138, Minimum Age |  |
| ILO C. 182, Worst Forms of Child Labor | ✓ |
| UN CRC | ✓ |
| UN CRC Optional Protocol on Armed Conflict | ✓ |
| UN CRC Optional Protocol on the Sale of Children, Child Prostitution and Child Pornography | ✓ |
| Palermo Protocol on Trafficking in Persons | ✓ |

The Cocos (Keeling) Islands are subject to the child labor laws of the state of Western Australia.([1](#_ENREF_1), [3](#_ENREF_3)) The Government has established laws and regulations related to child labor, including its worst forms (Table 2).

**Table 2. Laws and Regulations Related to Child Labor**

|  |  |  |  |
| --- | --- | --- | --- |
| **Standard** | **Yes/No** | **Age** | **Related Legislation** |
| Minimum Age for Work | Yes | 15 | Section 190 of the Western Australia Children and Community Services Act 2004 ([4](#_ENREF_4)) |
| Minimum Age for Hazardous Work | No |  | Western Australia Children and Community Services Act 2004 ([4](#_ENREF_4)) |
| List of Hazardous Occupations Prohibited for Children | No |  |  |
| Prohibition of Forced Labor | Yes |  | Sections 270.6 and 270.7 of the Commonwealth Criminal Code Act 1995; Crimes Legislation Amendment Act 2013 ([5](#_ENREF_5), [6](#_ENREF_6)) |
| Prohibition of Child Trafficking | Yes |  | Sections 271.2 through 271.7 of the Commonwealth Criminal Code Act 1995; Crimes Legislation Amendment Act 2013 ([5](#_ENREF_5), [6](#_ENREF_6)) |
| Prohibition of Commercial Sexual Exploitation of Children | Yes |  | Section 16 of the Western Australia Prostitution Act of 2000; Western Australia Children and Community Services Act 2004; and Sections 271.2 through 271.7 of the federally enacted Commonwealth Criminal Code Act 1995 of Australia; Crimes Legislation Amendment Act 2013 ([4-9](#_ENREF_4)) |
| Prohibition of Using Children in Illicit Activities | Yes |  | Commonwealth Criminal Code Act 1995; Crimes Legislation Amendment Act 2013 ([5](#_ENREF_5)) |
| Minimum Age for Voluntary Military Service\* | Combat:  Yes | 18  17 | Canberra Act ([10](#_ENREF_10)) |
| Non-Combat: Yes |
| Compulsory Education Age | Yes | 17 | Sections 6 and 7 of the Western Australia School Education Act 1999 ([11](#_ENREF_11)) |
| Free Public Education | Yes |  | Section 98 of the Western Australia School Education Act 1999 ([11](#_ENREF_11)) |

\* No conscription ([10](#_ENREF_10))

Research found that Cocos (Keeling) Islands do not have a minimum age for hazardous work, or a list of hazardous activities, which leaves children vulnerable to the worst forms of child labor.

# Enforcement of Laws on the Worst Forms of Child Labor

Even though there is no evidence of a problem, the Government of Australia has established institutional mechanisms for the enforcement of laws and regulations on child labor, including its worst forms, which apply to the Cocos (Keeling) Islands (Table 3).

**Table 3. Agencies Responsible for Child Labor Law Enforcement**

|  |  |
| --- | --- |
| **Organization/Agency** | **Role** |
| Australian Federal Police, the Department of Immigration, and the Department of Regional Development | Enforce criminal laws related to the worst forms of child labor.([9](#_ENREF_9), [12](#_ENREF_12)) |
| Australian Federal Police | Investigate the commercial sexual exploitation of children, including pornography.([9](#_ENREF_9)) |
| Australian Federal Police: Human Trafficking Team | Maintain jurisdiction in trafficking matters and investigate human trafficking for the purpose of transnational sexual and labor exploitation.([7](#_ENREF_7)) |
| Australian Federal Police: Child Protection Operations Team | Coordinate and investigate online and multijurisdictional online child sexual exploitation.([7](#_ENREF_7), [12](#_ENREF_12)) |
| Department of Child Protection | Issue orders to stop a child from working if there is a risk of harm.([1](#_ENREF_1), [12](#_ENREF_12)) |

# Coordination of Government Efforts on the Worst Forms of Child Labor

As there is no evidence of a problem, there appears to be no need for mechanisms to coordinate efforts to address child labor, including its worst forms.

# Government Policies on the Worst Forms of Child Labor

As there is no evidence of a problem, there appears to be no need for policies to address child labor, including its worst forms.

# Social Programs to Address the Worst Forms of Child Labor

As there is no evidence of a problem, there appears to be no need for programs to address child labor, including its worst forms.

# Suggested Government Actions to Prevent the Worst Forms of Child Labor

Based on the reporting above, suggested actions are identified that would advance the continued prevention of child labor, including its worst forms, in the Cocos (Keeling) Islands (Table 4).

**Table 4. Suggested Government Actions to Prevent Child Labor, Including its Worst Forms**

|  |  |  |
| --- | --- | --- |
| **Area** | **Suggested Action** | **Year(s) Suggested** |
| Legal Framework | Clarify whether the Cocos (Keeling) Islands have codified a list of hazardous activities prohibited for children under age 18. | 2013 – 2014 |
| Clarify whether the Cocos (Keeling) Islands have established a minimum age for hazardous work. | 2013 – 2014 |

1. U.S. Embassy- Canberra. *reporting, January 13, 2015*.

2. Government of Australia, ALR Commission. *Legal Risk in International Transactions (Section 10: External Territories)*. Sydney; 2012. <http://www.alrc.gov.au/publications/alrc-80-legal-risk-international-transactions/10-external-territories>.

3. U.S. Embassy- Canberra. *reporting, January 31, 2013*.

4. Government of Western Australia. *Children and Community Services Act 2004*, enacted October 20, 2004. <http://www.austlii.edu.au/au/legis/wa/consol_act/cacsa2004318/>.

5. Government of Western Australia. *The Criminal Code Act 1995*, enacted 1995. <http://www.austlii.edu.au/au/legis/cth/consol_act/cca1995115/sch1.html>.

6. Government of Australia. *Crimes Legislation Amendment (Slavery, Slavery-like Conditions and People Trafficking) Act 2013*, enacted March 8, 2013

7. Government of Australia. *Initial Report under the Optional Protocol to the Convention on the Rights of the Child on the Sale of Children, Child Prostitution and Child Pornography*. Canberra; December 2008. <http://www.ncylc.org.au/Croc/First+Australian+Report+under+OPCRC(SC)+-+Proofread+Version+-+May+2009.pdf>.

8. Government of Western Australia. *Prostitution Act 2000*, enacted July 29, 2000. <http://www.austlii.edu.au/au/legis/wa/consol_act/pa2000205/>.

9. U.S. Embassy- Canberra. *reporting, February 11, 2011*.

10. Government of Western Australia. *Canberra Act 2600,* , enacted April 22, 2008. [source on file].

11. Government of Western Australia. *School Education Act 1999*, enacted January 1, 2001. <http://www.austlii.edu.au/au/legis/wa/consol_act/sea1999170/>.

12. U.S. Embassy- Canberra. *reporting, January 19, 2012*.